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AFSAC: 25/83

17

1 June 1950

MEMORANDUM FOR MEMBERS OF AFSAC:

Subject: Division of responsibility between  
AFSA and the Services - report of  
ad hoc committee.

1. The attached report from the ad hoc committee indicates a considerable area of agreement. This report will be placed on the agenda for the next AFSAC meeting. Meanwhile, the Director, AFSA will confer with the principal Service members concerned with a view to reducing the remaining differences.



EARL E. STONE  
Rear Admiral, U.S. Navy  
Chairman, Armed Forces Security Agency Council

Declassified and approved for release by NSA on 07-17-2012 pursuant to E.O. 13526

AFSAC: <sup>60</sup>25/83 - changed per AFSA C 77/a  
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1 June 1950

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MEMORANDUM FOR MEMBERS OF AFSAC

SUBJECT: Division of responsibility between AFSA and the Services - report of ad hoc committee.

Reference: (a) AFSAC 25/68.

1. Pursuant to the decision of AFSAC at its 13th meeting, an ad hoc committee consisting of

Captain J.N. Wenger, USN - AFSA (Chairman),  
Lt. Col. B.R. Brown, USA - Army,  
Commander S. Bertolet, USN - Navy, and  
Lt. Col. H.H. Towler, USAF - Air Force

has met in an effort to resolve differences as to the Basic Principles contained in Enclosure "C" of the reference.

2. Although the committee was able to reach substantial agreement on a number of the principles, there remain points of difference with regard to certain principles which could not be reconciled. These are set forth in Enclosure 1 hereto.



J. N. WENGER  
Captain, U.S. Navy  
Chairman, Ad Hoc Committee

Enclosure - 1

Statement of views on Basic Principles  
contained in Enclosure "C" to AFSAC  
25/68.

Copies furnished:

Members Ad Hoc Committee

AFSAC: 25/83

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~~TOP SECRET~~~~TOP SECRET~~STATEMENT OF VIEWS OF THE AFSAC, ARMY, NAVY, AND AIR FORCE MEMBERSOFTHE AD HOC COMMITTEE APPOINTED BY AFSAC TO CONSIDER BASIC PRINCIPLES CONTAINED IN INCLOSURE "C" TO AFSAC 25/68

<u>AFSA VIEW</u>	<u>ARMY VIEW</u>	<u>NAVY VIEW</u>	<u>AIR FORCE VIEW</u>
63. Maximum consolidation of effort and the avoidance of unnecessary duplication of effort, in the interest of economy and efficiency, are basic tenets of JCS 2010.	Either AFSA or Air Force version acceptable.	Either AFSA or Air Force version acceptable.	Maximum effective consolidation of effort and the avoidance of unnecessary duplication of effort, in the interest of economy and efficiency, are basic tenets of JCS 2010. 2
64. The Services must rely to the greatest practicable extent upon AFSA for the satisfaction of their vital COMINT needs for combat purposes, as well as for others.	AFSA version acceptable	AFSA version acceptable.	The Services must rely to the greatest practicable extent upon AFSA for the satisfaction of their vital COMINT needs. 2
65. All "Center" processing for the production of information within the continental U.S. shall be done by AFSA. Therefore, whenever intercept traffic must be passed to a central unit in the continental U.S. for processing, that unit shall be AFSA and none other.	AFSA version acceptable	AFSA version acceptable	All "major" processing for the production of information within the continental U.S. shall be done by AFSA. Therefore, whenever intercept traffic must be passed to a central unit in the continental U.S. for major processing, that unit shall be AFSA and none other. 2
66. Where "Center" processing outside the continental U.S. is necessary in support of a joint or unified command, it shall be accomplished by, or under the operational control of, AFSA, with due regard for local command requirements.	Agree in principle with AFSA control of such units. Full agreement dependent on acceptable plan for AFSA control wherein relationships between AFSA, theatre commander and Service commanders within the theatre are clearly defined.	AFSA version acceptable.	Where "major" processing outside the continental U.S. is necessary in support of a joint or unified command, it shall be accomplished by, or under the operational control of, AFSA, with due regard for local command requirements.

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67. The individual Services may only undertake processing for the purpose of producing information which fulfills both of the following conditions:

a. The information is needed to meet an actual operational requirement of a particular Service commander, and

b. The time element requires that the information be produced at or near the point-of-intercept if it is to be of any operational value to the commander requiring it.

68. Other than for operations in accordance with paragraph 67 above, the Services may maintain COMINT activities within the continental U.S. solely for training for such operations, for performing necessary intercept, and for the administration and control of these authorized activities as may be required.

69. The burden of avoiding unnecessary duplication of effort, with respect to AFSA tasks, rests upon the Services.

70. Omit

AFSA version acceptable

AFSA version acceptable.

AFSA version acceptable.

Agree

AFSA version acceptable

AFSA version acceptable.

AFSA version acceptable.

Agree

Normally the individual Services will only undertake processing for the purpose of producing information which fulfills both of the following conditions:

a. The information is needed to meet the operational requirements of a particular Service, <sup>commander</sup> and

b. The time or command element requires that the information be produced by the Service cryptologic effort if it is to be of any operational value to the commander requiring it.

Acceptable if Air Force version of para. 67 is approved.

AFSA version acceptable.

Agree

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~~TOP SECRET~~AFSA VIEW

71. Except as provided above, additional processing effort in support of a Service's primary military function shall be applied through AFSA if the task involved is AFSA's responsibility or the Service has requested such action. Any additional personnel and facilities supplied for this purpose by a Service, in excess of its normal commitment to AFSA as approved by the Joint Chiefs of Staff, shall be employed by AFSA as intended or as otherwise agreeable to the Service concerned.

72. In addition to placing fixed intercept installations under operational control of AFSA, as required by it and authorized by the Joint Chiefs of Staff, the Services will also place certain mobile facilities under AFSA's operational control in accordance with AFSAC approved AFSA-Service agreement. During peacetime, when the intercept requirements of AFSA operations and those of the individual Service cryptologic activities are in excess of available facilities or personnel, the mobile intercept facilities, other than those allocated for AFSA use as above, shall normally perform missions under the operational control of AFSA to the extent required by AFSA. (The limitations of this latter provision represented in the word "normally" are specified in paras. 74, 75 and 79 below).

ARMY VIEW

AFSA version acceptable.

In addition to placing fixed intercept installations under operational control of AFSA, as required by it and authorized by the Joint Chiefs of Staff, the Services may also place certain mobile facilities under AFSA's operational control in accordance with AFSA-Service agreement.

NAVY VIEW

AFSA version acceptable.

AFSA version acceptable.

AIR FORCE VIEW

Omit this paragraph, as the mechanism for accomplishment of the total AFSA problem, including personnel, is clearly defined in paragraph 4 d. of JCS 2010/6, Enclosure "A".

In addition to placing fixed intercept installations under operational control of AFSA, as required by it and authorized by the Joint Chiefs of Staff, the Services will also place certain mobile facilities under AFSA's operational control in accordance with AFSAC approved AFSA-Service agreement.

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73. In assigning missions to mobile intercept facilities, as authorized in para. 72 above, AFSA shall:

a. Inform the individual Service cryptologic organizations of AFSA assignments made to their units;

b. Insure that the assignments (1) reflect the current operational requirements of the commander to which the mobile facility is assigned, and (2), satisfy the routine on-the-job training requirements of the intercept unit and also the attached analytic unit, if any.

74. In an actual operational emergency the field commander may utilize his attached mobile unit(s) in the manner which he considers necessary. If mobile facilities are diverted from AFSA missions under such circumstances, AFSA will be immediately notified.

75. Whenever, in the opinion of a field commander or of the individual Service cryptologic organization, the AFSA assignments fail to satisfy the provision of para. 73 above, but no actual operational emergency exists, the Director, AFSA, shall be so advised. If such action as Director, AFSA, is able to take is not satisfactory to the individual Service Cryptologic organizations, the latter shall so state; and the Director, AFSA, shall immediately report the matter to the AFSAC.

ARMY VIEW

AFSA version acceptable if Army version of para. 72 is approved.

AFSA version acceptable.

AFSA version acceptable.

NAVY VIEW

AFSA version acceptable.

AFSA version acceptable.

AFSA version acceptable.

AIR FORCE VIEW

In assigning missions to mobile intercept facilities assigned for AFSA use, AFSA shall:

a. Inform the individual Service cryptologic organizations of AFSA assignments made to their units;

b. Insure that the assignments satisfy the routine on-the-job training requirements of the intercept unit and also the attached analytic unit, if any.

AFSA version acceptable.

AFSA version acceptable.

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<u>AFSA VIEW</u>	<u>ARMY VIEW</u>	<u>NAVY VIEW</u>	<u>AIR FORCE VIEW</u>
76. AFSA's operational control of intercept facilities, as authorized above, normally shall be direct. Where departures from this principle can be made without detriment to its primary mission, AFSA may exercise control through the Service COMINT organizations in order to afford them necessary unit training.	AFSA's operational control of intercept facilities shall be in accordance with Joint Chiefs of Staff directives as implemented by AFSA-Service agreements.	AFSA version acceptable.	AFSA version acceptable.
77. AFSA must supply to all processing and intercept units the required basic technical information and guidance for their operations.	AFSA version acceptable.	AFSA version acceptable.	AFSA version acceptable.
78. Omdt	Agree	Agree	Agree
79. Training exercises by the mobile intercept units shall be as determined by the individual Service organization or the field commander concerned. In the case of those mobile facilities that are performing missions for AFSA, as much advance notice of such exercises as practicable shall be given Director, AFSA, who shall inform AFSAC if such exercises have a significant adverse effect upon AFSA operations.	AFSA version acceptable.	AFSA version acceptable.	AFSA version acceptable.

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